Effective Designs for the
Administration of Federal Elections

Section 3: Optical scan ballots

June 2007
Optical scan ballots

This section has three parts: (1) planning process information; (2) one-language ballot design best practices and samples; and (3) two-language ballot design best practices and samples.

**Planning**
The Planning section (pages 3.4–3.5) outlines how to incorporate resources into your ballot development and production process; in what areas those resources may be of assistance; and when those activities should occur. It also offers tips on possible challenges and opportunities. These suggestions apply to both one-language and two-language ballots.

**Design**
For both one-language (page 3.6) and two-language ballots (page 3.34), best practice samples are illustrated in full and by component. These components and samples are accompanied by production specifications and discussion notes.

**Samples**
Samples of the design best practices and components are applied to the various one-language ballots (page 3.22) and various two-language ballots (page 3.50). The variations include two ballot styles: a one-color version and a Chinese-language version.

Electronic versions of these files are available at www.eac.gov, and specific instructions on how to use the electronic files are included on pages 3.22 and 3.50. The electronic files are available in two formats, one of which can be edited.

Election officials are encouraged to partner with their vendors and production partners to review the voluntary design recommendations in this document as early as possible.

**Translations**
The sample Chinese text in this section has been professionally translated, but translations do not reflect a specific elections expertise. The translated Spanish text has been edited to support election terminology recommended in the EAC’s “Glossary of Key Election Terminology, English-Spanish, 2007.”

**Voter audience**
This section details solutions for voters able to use printed ballots. Ballot instructions, labels, and navigation are written in simple language to support comprehension by voters at a third-grade reading level.

Optical scan specifications are based on information design principles, primary research findings, and accessibility requirements cited in 2005 Voluntary Voter System Guidelines (VVSG) section 3.2.

**Areas of further study**
System solutions for alternative input/output variations (combining tactile, audio, and visual toolsets) and solutions for large-print ballots.
Suggestions for best practices

The general election voter information prototypes shown on the following pages are based on VVSG, Americans with Disabilities Act (ADA) guidelines, research findings, and information design principles.

— Emphasize voter needs over administrative and vendor requirements.

— Use simple language for all content. Studies show that clear and concise writing is beneficial to voters of all literacy levels. Rewriting instructions, ballot instructions, and voter information materials using simple language increases usability and, on the voter’s behalf, accuracy.

— Use one language per ballot, which is recommended practice. To meet usability standards, display no more than two languages simultaneously.

— Use upper- and lowercase sans serif type, set left aligned at the sizes outlined in the specifications, for readability. Avoid setting text in a centered alignment. Avoid setting text in all capital letters. Minimize the number of fonts used.

— Set at a minimum of 12 points all ballot content voters will read. Given a choice between adequate type size (12 points) and fewer pages, ballots with 12-point type and more pages were found to be more usable than those with fewer pages and smaller type.

— Use color functionally and consistently. Color can draw the reader’s attention and emphasize important information. The use of color cannot be the sole means of conveying information or making distinctions. Another noncolor mode must complement color use, such as contrast, icon, text style, etc. (see VVSG).

— When clarifying instructions and processes, use accurate diagrams to describe voting technology and equipment.

— Use instructional icons only. Universally recognized icons such as arrows are acceptable and encouraged.

Research findings

Detailed findings that support ballot design best practices can be found in section 6 and section 7.
Planning process

The planning table on the following page outlines additional resources and steps that can be taken to ensure that ballot content and design best address voter needs.

These recommendations are based on best practices in use in Cook County, Illinois, and the pilot test in Nebraska.

**Planning goals**

These additional resources can help ensure that:

- Content is easily understood by voters, including those with low vision and literacy issues.
- The visual organization of the content supports ease of use and confidence in the process.
- Any necessary translations are accurate and sensitive to cultural differences in language and expression.

**Planning value by role/resource**

- **Simple-language expert** ensures that instructions and other ballot content are written in the most effective manner to help all voters (not just low-literacy voters) understand and follow instructions, and feel confident that they have properly cast their ballots.

- **Information designer** organizes the ballot content—text, graphics, illustrations—in a manner that is clear, simple, and functional, and that supports and enhances the voter’s comprehension of the content and voting process. (Note: The design field is very broad; it is important to work with a designer who has expertise in the organization and presentation of complex information.)

- **Usability expert** works with the information designer to develop review, testing, and revision processes that improve the ballot’s overall effectiveness, accuracy, and usability.

- **Translator** ensures proper grammatical, syntactic, and structural character of the content, and appropriate use of local dialect variations. Accurate translations are vital for non-English-speaking voters, and online translations are often misleading, unclear, or simply wrong (for Spanish translations, see EAC document “Glossary of Key Election Terminology, English-Spanish, 2007”).

- **Cultural expert** reviews translated material to ensure that the translations are accurate and culturally relevant, and that their visual presentation is appropriate.
## Production steps before election cycle

<table>
<thead>
<tr>
<th>Resources</th>
<th>Planning, design, and usability activities</th>
<th>Tips</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1. Election Official</strong></td>
<td>Use the current election to establish a baseline for future work. Get voter feedback before starting, not just afterward.</td>
<td>Whenever possible, hire a local person who will be able to meet with officials and the extended production team (vendors, printers, etc.).</td>
</tr>
<tr>
<td></td>
<td>Establish an approval process/team. Determine who must sign off on improvements at each phase.</td>
<td>Provide the designer with poll worker training, as well as any feedback from voters or poll workers.</td>
</tr>
<tr>
<td><strong>2. Election Official</strong></td>
<td>Choose an objective, professional resource to take ownership of information design challenges.</td>
<td>Provide the designer with a complete list of current election documents and legal requirements.</td>
</tr>
<tr>
<td></td>
<td>Simultaneously hire a designer and a usability professional who can offer additional feedback.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Partner with a policy advisor who can help guide design improvements through the necessary legislative processes.</td>
<td></td>
</tr>
<tr>
<td><strong>3. Designer and Usability Expert</strong></td>
<td>Review and become familiar with election design standards and recommendations.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Understand variance between EAC best practices and local requirements for poll worker and voter materials.</td>
<td></td>
</tr>
<tr>
<td><strong>4. Election Official</strong></td>
<td>Estimate value of design improvements.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Gauge impact of the redesign process during the next election planning cycle.</td>
<td></td>
</tr>
</tbody>
</table>

## Resources during election cycle

<table>
<thead>
<tr>
<th>Resources</th>
<th>Content development activities</th>
<th>Tips</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Simple-Language Expert</strong></td>
<td>Edit final English-language content for low-literacy voters.</td>
<td></td>
</tr>
<tr>
<td><strong>Translator</strong></td>
<td>Translate content for non-English-speaking voters.</td>
<td>Understood the translator’s requirements before the election: data formats, time line, etc.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Have a third-party expert review the translated materials after the initial draft. Legal advisors may need to review the materials after simple language and design have been incorporated.</td>
</tr>
<tr>
<td><strong>Alternative Language/Cultural Expert</strong></td>
<td>Review translated content in each alternative language for cultural relevancy.</td>
<td>Translation services may not be aware of possible cultural sensitivities of translated material.</td>
</tr>
<tr>
<td><strong>Designer</strong></td>
<td>Election official provides designer with final content for different materials, in English and other languages, after they have been reviewed by simple language and cultural experts.</td>
<td></td>
</tr>
</tbody>
</table>
Design: one language

On pages 3.7–3.21, design best practices for a general election one-language ballot are illustrated. Production specifications and discussion notes are provided—including typeface,* type size, leading, line weights, tint fills, and distances between elements.

The ballot content used in these samples was originally developed by the National Institute of Standards and Technology (NIST) to illustrate a “moderately complex” ballot. Although it is impossible to cover every ballot scenario, most general election ballot layout issues can be addressed using these designs.

**Components**

As illustrated on the following page, an optical scan ballot has four basic component content areas:

A. Election information (e.g., jurisdiction, general election, and date)

B. Ballot instructions

C. Ballot navigation, including page numbers and reminders to vote on the other side or go on to the next page

D. Questions, including contests, retentions, and ballot measures

Each of these components is illustrated at its full size, and production specifications are included. Specifications are numbered from 1 through 6.

Designers can apply specifications in this section to other paper ballot formats, such as absentee, emergency, and primary election ballots.

---

*The EAC does not endorse any specific product or vendor. The best practices illustrated throughout this document do not rely on specific software, products or vendors. For copyright reasons, the EAC cannot supply election officials with the fonts used in the InDesign files. They are available from numerous suppliers.*
Official Ballot for General Election
Springfield County, Nebraska
Tuesday, November 07, 2006

Instructions
Making selections
Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

Optional write-in
To add a candidate, fill in the oval to the left of “or write-in” and print the name clearly on the dotted line.

Turning in the ballot
Insert the completed ballot into the ballot sleeve. Hand the ballot to be counted.

Do not fold the ballot.

President and Vice-President of the United States
Vote for 1 pair
- Joseph Barchi and Joseph Hallaren
  Blue
- Adam Cramer and Greg Vuscoco
  Yellow
- Daniel Court and Amy Blumhard
  Purple
- Alvin Boone and James Lian
  Orange
- Austin Hildebrand and James Garrity
  Pink
- Martin Patterson and Clay Lariviere
  Gold
- Elizabeth Harp and Antoine Jefferson
  Gray
- Marzena Pazgier and Welton Phelps
  Brown

or write-in:

State Governor and Lieutenant-Governor
Vote for 1 pair
- Charlene Franz and Chris Norberg
  Blue
- Gerard Harris and Anthony Parks
  Yellow
- Linda Bargmann and Luis Garcia
  Purple
- Barbara Adcock and Charles Gualey
  Orange
- Carrie Steel-Loy and George Hovis
  Pink
- Frederick Sharp and Burt Zirkle
  Gray

or write-in:

U.S. Representative
Vote for 1
- Brad Plunkard
  Blue
- Bruce Reeder
  Yellow
- Brad Schott
  Purple
- Glen Tawney
  Orange
- Carroll Forrest
  Pink
or write-in:

U.S. Senator
Vote for 1
- Dennis Weiford
  Blue
- Lloyd Garriss
  Yellow
- Sylvia Wentworth-Farthington
  Purple
- John Hewston
  Orange
- Victor Martinez
  Pink
- Heather Portier
  Gold

or write-in:

Continue voting next side

50% actual size
**Election information specifications**

Information defining the specifics of the election should be placed above the left column of the face of every ballot page outside the area used by the voter and the scanner. Content should include the statement “Official Ballot” along with election type, location, and date. Local laws may require that additional information be included.

**Information**

On ballots with space constraints, election information may be set at a minimum size. For ballots with more available space, larger type is encouraged.

*Minimum size type for all:* Univers 65 Bold, size 10 pt., leading 11 pt., tracking -20, 100% black, left aligned.

*Maximum size type for title:* Univers 65 Bold, size 18 pt., leading 20 pt., tracking -20, 100% black, left aligned.

*Maximum size type for location and date:* Univers 65 Bold, size 12 pt., leading 14 pt., tracking -20, 100% black, left aligned.

**Discussion**

Though this is important content, it should not be set so large that it affects the amount of room for instructions and ballot content actually used by the voter.
Instructions

Making selections

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

Optional write-in

or write-in:

To add a candidate, fill in the oval to the left of “or write-in” and print the name clearly on the dotted line.

Turning in the ballot

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.

Do not fold the ballot.

all 100% actual size
**Ballot instruction specifications**

Specifications for each instruction element are referenced by number below.

1. **Main head**
   This header defines the complete instructions area for the voter.
   - *Fill:* 100% process cyan, 0.5” height, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.
   - *Type:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% white, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

2. **Background fill**
   3 pt. white line between background tint and main head. 3 pt. white line between each instruction.
   - *Fill:* 10% process cyan, extends full width of the column, 0.1” above topmost ascender of type, and 0.1” below lowest baseline of type for each instruction.

3. **Subhead**
   Begins 0.1” below top of fill.
   - *Type:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

4. **Illustration**
   Begins 0.1” below lowest baseline of title.
   - *Size:* 0.1” inset from column width on both sides; height determined by most effective display of illustration (typically 1” to 2”).
   - *Stroke:* 0.5 pt. line, 100% black.

5. **Instruction text**
   Begins 0.1” below bottom of illustration.
   - *Type:* Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

---

**Alerts**

These should be used only for critical instructions, such as actions that may invalidate a voter’s ballot. Begins 0.1” below lowest baseline of instruction content.

- *Attention icon:* 0.25” diameter, 100% process cyan, set 0.1” from left edge of fill.
- *Type:* Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% process cyan, left aligned, set 0.1” from left edge of fill and 0.1” below Attention icon.

**Discussion**

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.

Illustrative diagrams that accurately reflect the ballot type and equipment further clarify instructions and processes. These illustrations are available at www.eac.gov.

Informational icons are used to draw attention to unique or important areas of the ballot or to improve the voter’s ability to scan dense information.

Embedding ballot instructions in ballots supports greater voting focus and autonomy for users, as does the use of simple language, numbered steps, and clear, specific illustrations.

Ballot instructions, running either vertically or horizontally, must be self-contained and separated from contest data. Vertical instruction treatments cannot share column space with contests—test voters often overlooked races located immediately beneath vertical instructions. Horizontal instructions running atop vertically placed contests in columns require the voter to read across (instructions) and then down-up (contests), which adds a slight learning challenge compared to an all-vertical layout.
Optical scan ballots

Design

One language

Ballot navigation

Continue voting next side

Continue voting next page

Thank you for voting! Please turn in your finished ballot

all 100% actual size
Ballot navigation specifications

Specifications for each instruction element are referenced by number below.

1. **Page numbering**
   Current and total page numbers should be placed in the top right corner of each face of every ballot page.

   *Current page type*: Univers 65 Bold, size 36 pt., tracking -20, 100% black.

   *Total page type*: Univers 65 Bold, size 12 pt., tracking -20, 100% black.

2. **Instruction fill**
   Navigational instructions should be placed at the end of the final column on each ballot face, to tell the voter what to do next.

   *Fill*: 10% process cyan, extends full width of the column, 0.1” above topmost ascender of type, and 0.1” below lowest baseline of type.

3. **Instruction content**
   Begins 0.1” below top of fill.

   *Type*: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

4. **Arrow**
   Use the Arrow icon to direct the voter to another location on the ballot.

   *Arrow icon*: 0.25” diameter, 100% black, set 0.1” from right edge of fill, centered between top and bottom of fill.

Discussion

These ballot navigation guides help the voters through the ballot, telling them where they are in the process and where to go next.

Ballot pages should be numbered with large, bold numbers.

Informational icons such as arrows and exclamation points (next page) can be used to draw attention to unique or important areas of the ballot or to improve the voter’s ability to scan dense information.

These informational icons are available at www.eac.gov.

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.
### U.S. Senator

**Vote for 1**

- **Dennis Weiford**
  - Blue
- **Lloyd Garriss**
  - Yellow
- **Sylvia Wentworth-Farthington**
  - Purple
- **John Hewetson**
  - Orange
- **Victor Martinez**
  - Pink
- **Heather Portier**
  - Gold

**or write-in:**

### State Governor and Lieutenant-Governor

**Vote for 1 pair**

- **Charlene Franz** and **Chris Norberg**
  - Blue
- **Gerard Harris** and **Anthony Parks**
  - Yellow
- **Linda Bargmann** and **Luis Garcia**
  - Purple
- **Barbara Adcock** and **Charles Qualey**
  - Orange
- **Carrie Steel-Loy** and **George Hovis**
  - Pink
- **Frederick Sharp** and **Burt Zirkle**
  - Gray

**or write-in:**

### Board of Education Member: City of Springfield

**Vote for up to 5**

- **Alex Marr**
- **Albert Musgrove**
- **Thomas Fleming**
- **Harriett Watson**
- **Theodore Fina**
- **Steven Williams**
- **Peter Sigelakis**
- **Deborah Barkelow**

**or write-in:**

---

*all 100% actual size*
Contest question specifications

Contest question components include borders that separate each contest, titles, special instructions, candidate/ticket information, and choices.

1 Border
This border defines the top, left, and bottom sides of the contest component.

Top line: 3.0 pt. line, 100% black, extends full width of the column.

Left line: 1.0 pt. line, 100% black.

Bottom line: 1.0 pt. line, 100% black, extends full width of the column; placed 0.1” below last content in column.

2 Contest title
This header defines each contest question; it begins directly below the top border.

Fill: 15% black, extends full width of the column, 0.1” above topmost ascender of type, and 0.1” below lowest baseline of type.

Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

3 Contest instructions
This area defines each contest’s instructions; it begins directly below the header.

Fill: 10% process cyan, extends full width of the column, 0.1” above topmost ascender of type, and 0.1” below lowest baseline of type.

Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

4 Special instructions
When new or modified instructions are introduced, they should be called out to alert the voter. These are set identically to standard contest instructions, with the addition of an Attention icon.

Fill: 10% process cyan, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

Attention icon: 0.15” diameter, 100% process cyan, set 0.1” from left edge of fill, centered between top and bottom of fill.

Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of icon, centered between top and bottom of fill.

Discussion

Informational icons such as exclamation points and arrows are offered to draw attention to unique or important areas of the ballot or to improve the voter’s ability to scan dense information.

These informational icons are available at www.eac.gov.

The use of political party icons is not encouraged, as literacy experts and design professionals believe they simply confuse many voters.

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.

The phrase “Vote for 1 pair” is recommended best practice by simple language experts.
### U.S. Senator

**Vote for 1**

- **Dennis Weiford**
  - Blue
- **Lloyd Garriss**
  - Yellow
- **Sylvia Wentworth-Farthington**
  - Purple
- **John Hewetson**
  - Orange
- **Victor Martinez**
  - Pink
- **Heather Portier**
  - Gold
- **or write-in:**

---

### State Governor and Lieutenant-Governor

**Vote for 1 pair**

- **Charlene Franz and Chris Norberg**
  - Blue
- **Gerard Harris and Anthony Parks**
  - Yellow
- **Linda Bargmann and Luis Garcia**
  - Purple
- **Barbara Adcock and Charles Qualey**
  - Orange
- **Carrie Steel-Loy and George Hovis**
  - Pink
- **Frederick Sharp and Burt Zirkle**
  - Gray
- **or write-in:**

---

### Board of Education Member: City of Springfield

**Vote for up to 5**

- **Alex Marr**
- **Albert Musgrove**
- **Thomas Fleming**
- **Harriett Watson**
- **Theodore Fina**
- **Steven Williams**
- **Peter Sigelakis**
- **Deborah Barkelow**
- **or write-in:**
- **or write-in:**
- **or write-in:**
- **or write-in:**
- **or write-in:**
- **or write-in:**

---

*all 100% actual size*
**Contest question specifications, continued**

5. **Candidate information**
   Candidate names section begins no less than 0.1” below bottom of instructions fill; on ballots with set selection locations, the distance may need to be greater. Subsequent names should begin 0.1” below separation line of previous candidate. Names should be set as close as possible to the selection location.

   *Name type:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

   *Party type:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

   On contests with a two-person ticket, the word “and” should be placed alone on a separate line between the two candidate names.

6. **Separation line**
   Each candidate option should be followed by a line, even if it is the final option in a particular contest. Line should be placed no less than 0.1” below the lowest baseline of candidate information; on ballots with set selection locations, the distance may need to be greater. Line should also be located 0.1” above topmost ascender of the following candidate name, if applicable.

   *Line:* 0.25 pt. line, 100% black, extends full width of column area allowed for candidates.

7. **Write-in**
   Begins 0.1” below final line of previous candidate. Write-in line should be placed no less than 0.3” below lowest baseline of type; on ballots with set selection locations, the distance may need to be greater.

   On contests with a two-person ticket, a second write-in line should be added. Line should be placed no less than 0.3” below the first. Spacing before both lines should be equal.

   *Type:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

   *Write-in line:* 0.5 pt. line, dashed 4 pt./4 pt., 100% black, extends full width of column area allowed for candidates.

---

**Discussion**

All candidates in any given contest should be given the same amount of vertical space. If one candidate’s name must break onto a second line, the vertical space for all candidates should be changed to match.

Place the selection oval to the left of the candidate/ticket name as shown on page 3.16.
<table>
<thead>
<tr>
<th>Judge Retention: State Supreme Court</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vote yes or no</td>
</tr>
<tr>
<td>Keep <strong>Elmer Hull</strong> as Associate Justice of the State Supreme Court?</td>
</tr>
<tr>
<td>☐ Yes</td>
</tr>
<tr>
<td>☐ No</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Judge Retention: State Supreme Court</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vote yes or no</td>
</tr>
<tr>
<td>Keep <strong>Susan Esquer</strong> as Associate Justice of the State Court of Appeals, 5th Appellate District, Division 2?</td>
</tr>
<tr>
<td>☐ Yes</td>
</tr>
<tr>
<td>☐ No</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Judge Retention: State Supreme Court</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vote yes or no</td>
</tr>
<tr>
<td>Keep <strong>Rita Zheng</strong> as Associate Justice of State Family Court, 3rd District?</td>
</tr>
<tr>
<td>☐ Yes</td>
</tr>
<tr>
<td>☐ No</td>
</tr>
</tbody>
</table>
Retention question specifications
Retention question components include borders that separate each question, titles, special instructions, the question, and the choices.

1 Border
This border defines the top, left, and bottom sides of the question.

Top: 3.0 pt. line, 100% black, extends full width of the column.
Left: 1.0 pt. line, 100% black.
Bottom: 1.0 pt. line, 100% black, extends full width of the column; placed 0.1” below last content in column.

2 Retention title
This header defines each retention question; it begins directly below the top border.

Fill: 15% black, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

3 Retention instructions
This area defines each question’s instructions; it begins directly below the header.

Fill: 10% process cyan, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

4 Retention content
Presents the question clearly to the voter. The judge’s name should be bold to add emphasis. Begins no less than 0.1” below bottom of instructions fill.

Content type: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned.

Name type: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned.

5 Retention selection options
First selection option should begin 0.2” below lowest baseline of content; on ballots with set selection locations, the distance may need to be greater. Subsequent options should begin 0.1” below final line of previous option. Options should be set as close as possible to the selection location.

Option type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

6 Separation line
Each selection option should be followed by a line to clearly define it, even if it is the final option in a particular question. Line should be placed 0.1” below lowest baseline of selection option; on ballots with set selection locations, the distance may need to be greater. Line should also be located 0.1” above topmost ascender of the following option, if applicable.

Line: 0.25 pt. line, 100% black, extends full width of column area allowed for selection options.

Discussion
The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.

All names in any given retention question should be given the same amount of vertical space. If one candidate’s name must break onto a second line, the vertical space for all candidates should be changed to match.

Place the selection oval to the left of the judge’s name as shown on page 3.18.
<table>
<thead>
<tr>
<th>Ballot Measure 101: Open Primaries</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Vote yes or no</strong></td>
</tr>
<tr>
<td>Requires primary elections where voters may vote for any state or federal candidate regardless of party registration of voter or candidate. The two primary-election candidates receiving most votes for an office, whether they are candidates with no party or members of same or different party, would be listed on general election ballot. Exempts presidential nominations. Fiscal Impact: No significant net fiscal effect on state and local governments.</td>
</tr>
<tr>
<td>☐ Yes</td>
</tr>
<tr>
<td>☐ No</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Ballot Measure 106: Limits on Private Enforcement of Unfair Business Competition Laws</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Vote yes or no</strong></td>
</tr>
<tr>
<td>Allows individual or class action “unfair business” lawsuits only if actual loss suffered; only government officials may enforce these laws on public’s behalf. Fiscal Impact: Unknown state fiscal impact depending on whether the measure increases or decreases court workload and the extent to which diverted funds are replaced. Unknown potential costs to local governments, depending on the extent to which diverted funds are replaced.</td>
</tr>
<tr>
<td>☐ Yes</td>
</tr>
<tr>
<td>☐ No</td>
</tr>
</tbody>
</table>
Ballot measure specifications
Ballot measure components include borders that separate each question, titles, instructions, the question, and the choices.

1. Border
This border defines the top, left, and bottom sides of the question.

   Top: 3.0 pt. line, 100% black, extends full width of the ballot measure area.
   
   Left: 1.0 pt. line, 100% black.
   
   Bottom: 1.0 pt. line, 100% black, extends full width of the ballot measure area; placed 0.1” below last content in ballot measure area.

2. Ballot measure title
This header defines each ballot measure question; it begins directly below the top border.

   Fill: 15% black, extends full width of the ballot measure area, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.
   
   Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

3. Ballot measure instructions
This area defines each question’s instructions; it begins directly below the header.

   Fill: 10% process cyan, extends full width of the ballot measure area, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.
   
   Type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill, centered between top and bottom of fill.

4. Ballot measure content
Presents the ballot measure question clearly to the voter; it begins no less than 0.1” below bottom of instructions fill, set 0.1” from left border. In a two-column ballot measure area, space for text should extend to 0.1” from the right edge of the ballot measure area. In a three-column ballot measure area, the space for text should extend no wider than 6”.

   Content type: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned.

5. Ballot measure selection options
First selection option should begin 0.2” below lowest baseline of content; on ballots with set selection locations, the distance may need to be greater. Subsequent options should begin 0.1” below final line of previous option. Options should be set as close as possible to the selection location, ideally in the leftmost column of the ballot measure area.

   Option type: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

6. Separation line
Each selection option should be followed by a line to clearly define it, even if it is the final option in a particular question. Line should be placed 0.1” below lowest baseline of selection option; on ballots with set selection locations, the distance may need to be greater. Line should also be located 0.1” above topmost ascender of the following option, if applicable.

   Line: 0.25 pt. line, 100% black, extends full width of ballot measure area allowed for selection options.

Discussion
A primary voter criticism of ballots is the length and complexity of ballot measure questions. It is imperative that these questions be written in the simplest language possible. Many jurisdictions also provide summaries.

The typesetting of the ballot measure text is critical. Too many or too few characters per line inhibit legibility and comprehension. The goal should be 40–60 characters per line. Research indicates that many users find line lengths of more than 60 characters or less than 20 characters hard to read.

There is a direct relationship between type size and line spacing (leading). Lines of type that are too close together inhibit legibility and comprehension (as do lines that are too far apart). Ballot measure content in these best practices are set at 12 points, with 2 points of leading.

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.
Samples: one language

Optical scan ballot design best practices are applied to one-language variations on pages 3.23–3.33. The variations include two ballot styles, a one-color version and an Asian-language version.

Specifications that vary from those outlined previously are included. The samples illustrate the flexibility of the design best practices.

The sample Chinese text in this section has been professionally translated, but translations do not reflect a specific elections expertise.

Electronic files

The electronic files that were used to create these best practices are available at www.eac.gov.

They are provided in two formats: Acrobat (.pdf) and InDesign (.indd).*

Each item has a unique identification number and file name. For example, the Acrobat file of the illustration on the next page is “OpScan_1L_VersionA.pdf.”

How to work with the samples and electronic files

The Acrobat files can be printed on an office printer (depending on paper size), or by a local vendor with digital printing capabilities (printing firms and copy shops often have digital printing capabilities). Printed versions of these samples will serve as an important reference during the ballot design and production process.

InDesign files are template files that can be edited. The illustrative diagrams used in the InDesign files are also available at www.eac.gov. These files end with “.eps” and can also be edited. Access to Adobe InDesign page layout software and to software that can edit .eps files (e.g., Adobe Illustrator) is necessary. Working with a designer who has access to—and expertise in—these software programs is recommended.

Alternatively, these items can be recreated in other page layout programs using the production specifications provided on pages 3.6–3.21; the Acrobat .pdf files as a visual guide; and, if appropriate, the illustration files provided. Using nonlayout programs, such as those commonly used to write text-only documents, is not appropriate or recommended.

*The EAC does not endorse any specific product or vendor. The best practices illustrated throughout this document do not rely on specific software, products, or vendors. For copyright reasons, the EAC cannot supply election officials with the fonts used in the InDesign files. They are available from numerous suppliers.
Instructions

Making selections

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

Optional write-in

To add a candidate, fill in the oval to the left of "or write-in" and print the name clearly on the dotted line.

Turning in the ballot

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.

Do not fold the ballot.

U.S. Representative

Vote for 1

- Brad Plunkard
  Blue

- Bruce Reeder
  Yellow

- Brad Schott
  Purple

- Glen Tawney
  Orange

- Carroll Forrest
  Pink

- or write-in:

U.S. Senator

Vote for 1

- Dennis Weiford
  Blue

- Lloyd Garriss
  Yellow

- Sylvia Wentworth-Farthing
  Purple

- John Hewetson
  Orange

- Victor Martinez
  Pink

- Heather Portier
  Gold

- or write-in:

State Governor and Lieutenant-Governor

Vote for 1 pair

- Charlene Franz and Chris Norberg
  Blue

- Gerard Harris and Anthony Parks
  Yellow

- Linda Bargmann and Luis Garcia
  Purple

- Barbara Adcock and Charles Qualey
  Orange

- Carrie Steel-Loy and George Hovis
  Pink

- Frederick Sharp and Burt Zirkle
  Gray

- or write-in:

President and Vice-President of the United States

Vote for 1 pair

- Joseph Barchi and Joseph Hallaren
  Blue

- Adam Cramer and Greg Vuocolo
  Yellow

- Daniel Court and Amy Blumhardt
  Purple

- Alvin Boone and James Lian
  Orange

- Austin Hildebrand and James Garrity
  Pink

- Martin Patterson and Clay Lariviere
  Gold

- Elizabeth Harp and Antoine Jefferson
  Gray

- Marzena Pazgier and Welton Phelps
  Brown

- or write-in:

Vote for 1

- Martin Raczka
  Blue

- Lloyd L. Wills
  Yellow

- Sylver M. Williams
  Purple

- John E. Seidel
  Orange

- Victor Martinez
  Pink

- Heather Portier
  Gold

- or write-in:
Proposed Constitutional Amendment C: Increased Tobacco Taxes

Vote yes or no

Shall state taxes be increased $175 million annually through additional tobacco taxes imposed for health-related purposes, and, in connection therewith, amending the State constitution to increase statewide taxes on the sale of cigarettes by wholesalers of three and two-tenths cents per cigarette and on the sale, use, consumption, handling, or distribution of other tobacco products by distributors at the rate of twenty percent of the manufacturer’s list price; increasing such tobacco taxes effective January 1, 2005; requiring annual appropriations of specified percentages of the additional tobacco tax revenues to expand eligibility for and increase enrollment in the children’s basic health plan, to fund comprehensive primary medical care through certain State qualified providers, tobacco education programs, and prevention, early detection, and treatment of cancer and cardiovascular and pulmonary diseases, to compensate the state general fund, the old age pension fund, and local governments for tobacco tax losses resulting from reduced sales of cigarettes and tobacco products; specifying that the appropriations of additional tobacco tax revenues shall be in addition to and not substituted for appropriations for such programs on January 1, 2005; allowing the use of additional tobacco tax revenues for any health-related purpose and to serve populations enrolled in the children’s basic health plan and the state medical assistance program as of January 1, 2005, upon a declaration of a state fiscal emergency by two-thirds of the members of each house of the general assembly and the governor; prohibiting the repeal or reduction of existing taxes imposed on cigarettes and other tobacco products; excluding all additional tobacco tax revenues from fiscal year spending for purposes of section 20 of Article X of the State constitution; and exempting appropriations of additional tobacco tax revenues from the statutory limitation on general fund appropriations growth or any other existing spending limitation?

Vote yes or no

Judge Retention: State Supreme Court

Vote yes or no

Keep Robert Demergue as Chief Justice of the State Supreme Court?

Yes

No

Judge Retention: State Supreme Court

Vote yes or no

Keep Elmer Hull as Associate Justice of the State Supreme Court?

Yes

No

Judge Retention: State Supreme Court

Vote yes or no

Keep Susan Esquer as Associate Justice of the State Court of Appeals, 5th Appellate District, Division 2?

Yes

No

Judge Retention: State Supreme Court

Vote yes or no

Keep Rita Zheng as Associate Justice of State Family Court, 3rd District?

Yes

No

Proposed Constitutional Amendment D: Recovery of Damages Relating to Construction

Vote yes or no

Shall there be an amendment to the State constitution concerning recovery of damages relating to construction of real property improvements, and, in connection therewith, prohibiting laws that limit or impair a property owner’s right to recover damages caused by a failure to construct an improvement in a good and workmanlike manner; defining “good and workmanlike manner” to include construction that is suitable for its intended purposes; and permitting exceptions for laws that limit punitive damages, afford governmental immunity, or impose time limits of specified minimum lengths on filing lawsuits?

Yes

No

Continue voting next side
Ballot Measure 111: Revenue Bonds for Renovation of Madison County Jail Facilities

Vote yes or no

Directs the Madison County Public Safety Authority, a building authority incorporated by Madison County and the City of Ijamsville pursuant to Section 346.27 of the State Code, for the purpose of acquiring, destroying, demolishing, improving, enlarging, equipping, furnishing, repairing, maintaining and operating one or more public buildings for the joint use of the County, the City or any school district which is part of the County, to issue its revenue bonds in an amount not exceeding $29,700,000 for the purpose of acquiring, constructing, furnishing, equipping, renovating and expanding existing jail facilities for the joint use of the County and the City.

☐ Yes
☐ No

Ballot Measure 114: Financing for Mass Transit

Vote yes or no

Shall regional transportation district taxes be increased $158.34 million annually and by whatever additional amounts are raised annually thereafter by increasing the rate of sales tax levied by the district by four-tenths of one percent, from the current six-tenths of one percent to one percent commencing January 1, 2005 and, in connection therewith, shall regional transportation district debt be increased $3.477 billion, with a repayment cost of $7.129 billion with all proceeds of debt and taxes to be used and spent for the construction and operation of a fixed guide way mass transit system, the construction of additional park-n-ride lots, the expansion and improvement of existing park-n-ride lots, and increased bus service, including the use of smaller buses and vans and alternative fuel vehicles as appropriate, as specified in the transit expansion plan adopted by the board of directors of the district on or before April 22, 2004 and shall debt be evidenced by bonds, notes, or other multiple-fiscal year obligations including refunding bonds that may be issued as a lower or higher rate of interest and including debt that may have a redemption prior to maturity with or without payment of a premium, payable from all revenues generated by said tax increase, federal funds, investment income, public and private contributions, and other revenues as the board may determine, and with such revenues raised by the sales tax rate increase and the proceeds of debt obligations and any investment income on such revenues and proceeds being exempt from the revenue and spending restrictions contained in section 20 of Article X of the State constitution until such time as all debt is repaid when the rate of tax will be decreased to that amount necessary for the continued operation of the system but not less than six-tenths of one percent?

☐ Yes
☐ No

Thank you for voting! Please turn in your finished ballot.
Official Ballot for General Election
Springfield County, Nebraska
Tuesday, November 07, 2006

President and Vice-President of the United States
Vote for 1 pair
Joseph Barchi and Joseph Hallaren
Blue

Adam Cramer and Greg Vuocolo
Yellow

Daniel Court and Amy Blumhardt
Purple

Alvin Boone and James Lian
Orange

Austin Hildebrand and James Garrity
Pink

Martin Patterson and Clay Lariviere
Gold

Elizabeth Harp and Antoine Jefferson
Gray

Charles Layne and Andrew Kowalski
Aqua

Marzena Pazgier and Welton Phelps
Brown

U.S. Representative
Vote for 1
Brad Plunkard
Blue

Bruce Reeder
Yellow

Brad Schott
Purple

Glen Tawney
Orange

Carroll Forrest
Pink

or write-in:

State Governor and Lieutenant-Governor
Vote for 1 pair
Charlene Franz and Chris Norberg
Blue

Gerard Harris and Anthony Parks
Yellow

Linda Bargmann and Luis Garcia
Purple

Barbara Adcock and Charles Qualey
Orange

or write-in:

50% actual size
**Version B specifications**

Alterations to the specifications noted on pages 3.8–3.21 are noted below.

1. **Election information**
   
   If space allows, the election information component may be made larger so the voter can easily identify it. See page 3.9 for more information on this component.

2. **Voting instructions**
   
   Both text and illustrations of the voting instructions should be developed to correspond precisely with the details of your particular ballot. See page 3.11 for more information about this component.

3. **Variations in selection method**
   
   On some ballot types, the selection location is to the right of the candidate’s name. In these cases, place the selection options 0.1” from the left border of the column.

4. **Ballot navigation**
   
   In certain circumstances, navigation instructions may not be allowed in “active” or “live” areas of the ballot. In these cases, place the instructions as close to the bottom of the rightmost column as permitted.
Proposed Constitutional Amendment H: Limit of Damages for Health Care Providers
Vote yes or no
Shall there be an amendment to the State constitution allowing the State legislature to enact laws limiting the amount of damages for noneconomic loss that could be awarded for injury or death caused by a health care provider? “Noneconomic loss” generally includes, but is not limited to, losses such as pain and suffering, inconvenience, mental anguish, loss of capacity for enjoyment of life, loss of consortium, and other losses the claimant is entitled to recover as damages under general law. This amendment will not in any way affect the recovery of damages for economic loss under State law. “Economic loss” generally includes, but is not limited to, monetary losses such as past and future medical expenses, loss of past and future earnings, loss of use of property, costs of repair or replacement, the economic value of domestic services, loss of employment or business opportunities. This amendment will not in any way affect the recovery of any additional damages known under State law as exemplary or punitive damages, which are damages allowed by law to punish a defendant and to deter persons from engaging in similar conduct in the future.

Yes
No

Proposed Constitutional Amendment K: Slot Machines in Madison/Fromwit Counties
Vote yes or no
Shall there be an amendment to the State constitution authorizing Madison and Fromwit Counties to hold referenda on whether to authorize slot machines in existing, licensed pari-mutuel facilities (thoroughbred and harness racing, greyhound racing, and jai alai) that have conducted live racing or games in that county during each of the last two calendar years before effective date of this amendment?
The Legislature may tax slot machine revenues, and any such taxes must supplement public education funding statewide. Requires implementing legislation. This amendment alone has no fiscal impact on government. If slot machines are authorized in Madison or Fromwit counties, governmental costs associated with additional gambling will increase by an unknown amount and local sales tax-related revenues will be reduced by $5 million to $8 million annually. If the Legislature also chooses to tax slot machine revenues, state tax revenues from Madison and Fromwit counties combined would range from $200 million to $500 million annually.

Yes
No

Ballot Measure 101: Open Primaries
Vote yes or no
Requires primary elections where voters may vote for any state or federal candidate regardless of party registration of voter or candidate. The two primary-election candidates receiving most votes for an office, whether they are candidates with no party or members of same or different party, would be listed on general election ballot. Exempts presidential nominations. Fiscal impact: No significant net fiscal effect on state and local governments.

Yes
No
**Version B specifications, continued**

Alterations to the specifications on pages 3.8–3.21 are noted below.

1. **Ballot measure selection options**
   On some ballot types, the selection options for multiple-column questions are placed only in the rightmost column of the ballot measure area. In these cases, the separation lines should extend only the width of that column. See page 3.11 for more information about this component.
Instructions

Making selections

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

Optional write-in

To add a candidate, fill in the oval to the left of “or write-in” and print the name clearly on the dotted line.

Turning in the ballot

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.

Do not fold the ballot.

U.S. Representative

Vote for 1

- Brad Plunkard
  Blue
- Bruce Reeder
  Yellow
- Brad Schott
  Purple
- Glen Tawney
  Orange
- Carroll Forrest
  Pink
- or write-in:

State Governor and Lieutenant-Governor

Vote for 1 pair

- Charlene Franz
  and
  Chris Norberg
  Blue
- Gerard Harris
  and
  Anthony Parks
  Yellow
- Linda Bargmann
  and
  Luis Garcia
  Purple
- Barbara Adcock
  and
  Charles Qualey
  Purple
- Carrie Steel-Loy
  and
  George Hovis
  Pink
- Frederick Sharp
  and
  Burt Zirkle
  Gray
- or write-in:

State Senator

Vote for 1 pair

- Dennis Weiford
  Blue
- Lloyd Garriss
  Yellow
- Sylvia Wentworth-Farlington
  Purple
- John Hewetson
  Orange
- Victor Martinez
  Pink
- Heather Portier
  Gold
- or write-in:

Continue voting next side

Continue voting next side

See pages 3.8–3.21 for additional production specifications.
**One-color version specifications**

If circumstances dictate that ballots be printed in only one color, certain adjustments should be made to the specifications.

1. **Instruction title**
   Rather than process cyan, this title should be 100% black.

2. **Instructional fills**
   For all background fills, change from process cyan to 10% black. This includes the fills used with all ballot instructions, question instructions, and all navigational instructions.

3. **Attention icons**
   Rather than process cyan, all Attention icons should be 100% black. This includes icons for critical ballot instructions, as well as special question instructions.

4. **Question titles**
   To create appropriate contrast with question instructions, question title fills should be 20% black, rather than the 15% black used on two-color ballots.
Asian language versions

When single-language ballots are produced with Asian languages, the following areas need additional consideration:

1. **Typeface choices**
   Non-Western typefaces should be selected on the basis of simplicity, compatibility with the Univers type family, and cultural appropriateness. In the application shown, LeHei Pro is used for Chinese.

2. **Instructional illustrations**
   Make sure that instructional illustrations accurately reflect the language being used on the specific ballot.

3. **Candidate names**
   All ballot text should be translated, and candidate and political party names transliterated.

4. **Language indication**
   Though all poll workers are assumed to speak English, not all will be able to identify the language on a non-English ballot. Non-English ballots should include this block to identify the language. The block should be placed near the bottom right-hand corner of the ballot, as far from ballot content as possible.

   **Fill**: 10% process cyan, extends full width of one column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

   **Type**: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, center aligned, centered between top and bottom of fill.

Discussion

Translators ensure proper grammatical, syntactic, and structural character of the content and appropriate use of local dialect variations. Obviously, accurate translations are vital for non-English-speaking voters. Online translations are often misleading, unclear, or simply wrong. The EAC can provide some model translations.

A cultural expert can review translated material to ensure that the translations are accurate and culturally relevant, and that their visual presentation is appropriate.

Depending on State or local law, transliteration of candidate names into the appropriate Asian characters may or may not be required. When transliterating names, consultation with a language expert is recommended. Care should be taken to use the most standard characters, and make sure that overall there are neither overtly positive nor overtly negative meanings in the sound-based characters.

The sample shown on page 3.32 has the candidate names transliterated into Chinese.
Design: two languages

On pages 3.35–3.49, design best practices for a general election two-language ballot are illustrated. Production specifications and discussion notes are provided—including typeface,* type size, leading, line weights, tint fills, and distances between elements.

The ballot content used in these samples was originally developed by NIST to illustrate a “moderately complex” ballot. Although it is impossible to cover every ballot scenario, most general election ballot layout issues can be addressed using these designs.

Components
As illustrated on the following page, an optical scan ballot has four basic component content areas:

A. Election information (e.g., jurisdiction, general election, and date)
B. Ballot instructions
C. Ballot navigation, including page numbers and reminders to vote on the other side or go on to the next page
D. Questions, including contests, retentions, and ballot measures

Each of these components is illustrated at its full size, and production specifications are included. Specifications are numbered from 1 through 6.

Designers can apply specifications in this section to other paper ballot formats, such as absentee, emergency, and primary election ballots.

*The EAC does not endorse any specific product or vendor. The best practices illustrated throughout this document do not rely on specific software, products, or vendors. For copyright reasons, the EAC cannot supply election officials with the fonts used in the InDesign files. They are available from numerous suppliers.
Official Ballot for General Election
Springfield County, Nebraska
Tuesday, November 07, 2006

Papeleta Oficial para las Elecciones Generales
Condado de Springfield, Nebraska
Martes, 7 de noviembre de 2006

Instructions
Instrucciones

Do not fold the ballot.
No doble la papeleta.

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.
Rellene el óvalo que está a la izquierda del nombre de su preferencia. Deberá rellenar el óvalo totalmente y no hacer ninguna otra marca fuera del óvalo. No tiene que votar en todas las contiendas.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.
No tache o borre, pues esto podría invalidar su voto. Si comete un error o hace alguna otra marca, pida una papeleta nueva a uno de los trabajadores electorales.

Optional write-in
Voto opcional por escrito

To add a candidate, fill in the oval to the left of "or write-in" and print the name clearly on the dotted line.
Para agregar un candidato, rellene el óvalo a la izquierda del espacio designado ‘o por escrito’ y escriba claramente el nombre de la persona en la línea punteada.

Turning in the ballot
Entregue la papeleta

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.
Cuando termine de votar, introduzca la papeleta en la funda protectora y entreguela para ser contada.

1 / 8

Vote for 1
Vote por 1

President and Vice-President of the United States
Presidente y vicepresidente de los Estados Unidos

Vote for 1 pair
Vote por 1 par

Joseph Barchi
Joseph Hallaren
Blue / Azul

Adam Cramer
Greg Vuocolo
Yellow / Amarillo

Daniel Court
Amy Blumhardt
Purple / Púrpura

Alvin Boone
James Lian
Orange / Naranja

Austin Hildebrand
James Garrity
Pink / Rosa

Martin Patterson
Clay Lariviere
Gold / Oro

Elizabeth Harp
Antoine Jefferson
Gray / Gris

Charles Layne
Andrew Kowalski
Aqua / Agua

Marzena Pazgier
Welton Phelps
Brown / Marrón

Dennis Weiford
Blue / Azul

Lloyd Garriss
Yellow / Amarillo

Sylvia Wentworth-Farthington
Purple / Púrpura

John Hewetson
Orange / Naranja

Victor Martinez
Pink / Rosa

Heather Portier
Gold / Oro

or write-in
o por escrito:

U.S. Senator
Senador de EEUU

Vote for 1
Vote por 1

U.S. Representative
Representante de EEUU

Vote for 1
Vote por 1

Brad Plunkard
Blue / Azul

Bruce Reeder
Yellow / Amarillo

Brad Schott
Purple / Púrpura

Glen Tawney
Orange / Naranja

Carroll Forrest
Pink / Rosa

or write-in
o por escrito:

Continue voting next side
Continue votando al otro lado

100% actual size
<table>
<thead>
<tr>
<th>1</th>
<th>Official Ballot for General Election</th>
<th>Papeleta Oficial para las Elecciones Generales</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Springfield County, Nebraska</td>
<td>Condado de Springfield, Nebraska</td>
</tr>
<tr>
<td></td>
<td>Tuesday, November 07, 2006</td>
<td>Martes, 7 de noviembre de 2006</td>
</tr>
</tbody>
</table>

100% actual size
Election information specifications

Information defining the specifics of the election should be placed above the left column of the face of every ballot page outside the area used by the voter and the scanner. Content should include the statement “Official Ballot,” along with election type, location, and date. The second language should be to the right of the first, in line with the second column. Local laws may require that additional information be included.

Election information

On ballots with space constraints, election information may be set at a minimum size. For ballots with more available space, larger type is encouraged.

*Minimum size type for all, Language One:* Univers 65 Bold, size 10 pt., leading 11 pt., tracking -20, 100% black, left aligned.

*Minimum size type for all, Language Two:* Univers 45 Light, size 10 pt., leading 11 pt., tracking -20, 100% black, left aligned.

*Maximum size type for title, Language One:* Univers 65 Bold, size 18 pt., leading 20 pt., tracking -20, 100% black, left aligned.

*Maximum size type for title, Language Two:* Univers 45 Light, size 18 pt., leading 20 pt., tracking -20, 100% black, left aligned.

*Maximum size type for location and date, Language One:* Univers 65 Bold, size 12 pt., leading 14 pt., tracking -20, 100% black, left aligned.

*Maximum size type for location and date, Language Two:* Univers 45 Light, size 12 pt., leading 14 pt., tracking -20, 100% black, left aligned.

Language Two information should be set no less than 0.2” directly to the right of the longest Language One line of type.

Discussion

Though this is important content, it should not be set so large that it affects the amount of room left for instructions and ballot content actually used by the voter.
Instructions
Instrucciones

Making selections
Haga sus selecciones

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.
Rellene el óvalo que está a la izquierda del nombre de su preferencia. Deberá rellenar el óvalo totalmente y no hacer ninguna otra marca fuera del óvalo. No tiene que votar en todas las contiendas.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.
No tache o borre, pues esto podría invalidar su voto. Si comete un error o hace alguna otra marca, pida una papeleta nueva a uno de los trabajadores electorales.

Optional write-in
Voto opcional por escrito

or write-in
o por escrito:

To add a candidate, fill in the oval to the left of “or write-in” and print the name clearly on the dotted line.
Para agregar un candidato, rellene el óvalo a la izquierda del espacio designado ‘o por escrito’ y escriba claramente el nombre de la persona en la línea punteada.

Turning in the ballot
Entregue la papeleta

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.
Cuando termine de votar, introduzca la papeleta en la funda protectora y entreguela para ser contada.

Do not fold the ballot.
No doble la papeleta.
**Ballot instruction specifications**

Specifications for each element in a section are referenced by number below.

1. **Main head**
   This header defines the complete instructions area for the voter.
   
   **Fill**: 100% process cyan, 0.5” height, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.
   
   **Type, Language One**: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% white, left aligned, set 0.1” from left edge of fill.
   
   **Type, Language Two**: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% white, left aligned, set 0.1” from left edge of fill.
   
   Do not add additional space between languages.
   
   Type is centered between top and bottom of fill.

2. **Background fill**
   3 pt. white line between background tint and main head. 3 pt. white line between each instruction.
   
   **Fill**: 10% process cyan, extends full width of the column, 0.1” above topmost ascender of type, and 0.1” below lowest baseline of type for each instruction.

3. **Subhead**
   Begins 0.1” below top of fill.
   
   **Type, Language One**: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
   
   **Type, Language Two**: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
   
   Do not add additional space between languages.

4. **Illustration**
   Begins 0.1” below lowest baseline of title.
   
   **Size**: 0.1” inset from column width on both sides; height determined by most effective display of illustration (typically 1” to 2”).
   
   **Stroke**: 0.5 pt. line, 100% black.

5. **Instruction text**
   Begins 0.1” below bottom of illustration.
   
   **Type, Language One**: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
   
   **Type, Language Two**: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
   
   Space between languages should be 0.1”.

6. **Alerts**
   These should be used only for critical instructions, such as actions that may invalidate a voter’s ballot. Begins 0.1” below lowest baseline of instruction content.
   
   **Attention icon**: 0.25” diameter, 100% process cyan, set 0.1” from left edge of fill.
   
   **Type, Language One**: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% process cyan, left aligned, set 0.1” from left edge of fill.
   
   **Type, Language Two**: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% process cyan, left aligned, set 0.1” from left edge of fill.
   
   Space between languages should be 0.1”.

**Discussion**

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Illustrative diagrams that accurately reflect the ballot type and equipment further clarify instructions and processes.

Informational icons are used to draw attention to unique or important areas of the ballot or to improve the voter’s ability to scan dense information.

Embedding ballot instructions in ballots supports greater voting focus and autonomy for users, as does the use of simple language, numbered steps, and clear, specific illustrations. Ballot instructions, running either vertically or horizontally, must be self-contained and separated from contest data. Vertical instruction treatments cannot share column space with contests—test voters often overlooked races located immediately beneath vertical instructions. Horizontal instructions running atop vertically placed contests in columns require the voter to read across (instructions) and then down-up (contests), which adds a slight learning challenge compared to an all-vertical layout.
Continue voting
next side
Continúe votando al otro lado

Continue voting
next page
Continúe votando en la próxima página

Thank you for voting!
Please turn in your finished ballot
¡Gracias por votar! Entregue su papeleta a un trabajador electoral

all 100% actual size
**Ballot navigation specifications**

Specifications for each instruction element are referenced by number below.

1. **Page numbering**
   Current and total page numbers should be placed in the top right corner of each face of every ballot page.
   
   *Current page type:* Univers 65 Bold, size 36 pt., tracking -20, 100% black.
   
   *Total page type:* Univers 65 Bold, size 12 pt., tracking -20, 100% black.

2. **Instruction fill**
   Navigational instructions should be placed at the end of the final column on each ballot face, to tell the voter what to do next.
   
   *Fill:* 10% process cyan, extends full width of the column, 0.1” above topmost ascender of type, and 0.1” below lowest baseline of type.

3. **Instruction content**
   Begins 0.1” below top of fill.
   
   *Type, Language One:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
   
   *Type, Language Two:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
   
   Do not add additional space between languages. Type is centered between top and bottom of fill.

4. **Arrow**
   Use the Arrow icon when directing the voter to another location on the ballot.
   
   *Arrow icon:* 0.25” diameter, 100% black, set 0.1” from right edge of fill, centered between top and bottom of fill.

**Discussion**

These ballot navigation guides help move voters through the ballot, telling them where they are in the process and where to go next.

Ballot pages should be numbered with large, bold numbers to aid in ballot completion.

Informational icons such as arrows and exclamation points (next page) are offered to draw attention to unique or important areas of the ballot or to improve the voter’s ability to scan dense information.

These informational icons are available at www.eac.gov.

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.
**U.S. Senator**
Senador de EEUU

**Vote for 1** / Vote por 1

- **Dennis Weiford**
  Blue / Azul

- **Lloyd Garriss**
  Yellow / Amarillo

- **Sylvia Wentworth-Farthington**
  Purple / Púrpura

- **John Hewetson**
  Orange / Naranja

- **Victor Martinez**
  Pink / Rosa

- **Heather Portier**
  Gold / Oro

- **or write-in**
  o por escrito:

**State Governor and Lieutenant-Governor**
Gobernador y Vicegobernador

**Vote for 1 pair**
Vote por 1 par

- **Charlene Franz** and **Chris Norberg**
  Blue / Azul

- **Gerard Harris** and **Anthony Parks**
  Yellow / Amarillo

- **Linda Bargmann** and **Luis Garcia**
  Purple / Púrpura

- **Barbara Adcock** and **Charles Qualey**
  Orange / Naranja

- **Carrie Steel-Loy** and **George Hovis**
  Pink / Rosa

- **Frederick Sharp** and **Burt Zirkle**
  Gray / Gris

- **or write-in**
  o por escrito:

**Board of Education Member**
Miembro de la Comisión de Educación: Ciudad de Springfield

**Vote for up to 5**
Vote por un máximo de 5

- **Alex Marr**

- **Albert Musgrove**

- **Thomas Fleming**

- **Harriett Watson**

- **Theodore Fina**

- **Steven Williams**

- **Peter Sigelakis**

- **Deborah Barkelow**

- **or write-in**
  o por escrito:

- **or write-in**
  o por escrito:

- **or write-in**
  o por escrito:

- **or write-in**
  o por escrito:

- **or write-in**
  o por escrito:

**all 100% actual size**
Contest question specifications

Contest question components include borders that separate each contest, titles, special instructions, candidate/ticket information, and choices.

1 Border
This border defines the top, left, and bottom sides of the contest.

*Top:* 3.0 pt. line, 100% black, extends full width of the column.

*Left:* 1.0 pt. line, 100% black.

*Bottom:* 1.0 pt. line, 100% black, extends full width of the column; placed 0.1” below last content in column.

2 Contest title
This header defines each contest question; it begins directly below the top border.

*Fill:* 15% black, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

*Type, Language One:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

*Type, Language Two:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

Do not add additional space between languages. Type is centered between top and bottom of fill.

3 Contest instructions
This area defines each contest’s instructions; it begins directly below the header.

*Fill:* 10% process cyan, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

*Type, Language One:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

*Type, Language Two:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages. Type is centered between top and bottom of fill.

4 Special instructions
When new or modified instructions are introduced, they should be called out to alert the voter. These are set identically to standard contest instructions, with the addition of an Attention icon.

*Fill:* 10% process cyan, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

*Attention icon:* 0.15” diameter, 100% process cyan, set 0.1” from left edge of fill, centered between top and bottom of fill.

*Type, Language One:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of icon.

*Type, Language Two:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of icon.

Do not add additional space between languages. Type is centered between top and bottom of fill.

Discussion

Informational icons such as exclamation points and arrows are offered to draw attention to unique or important areas of the ballot or to improve the voter’s ability to scan dense information.

These informational icons are available at www.eac.gov.

The use of political party icons is not encouraged, because literacy experts and design professionals believe they simply confuse many voters.

The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

Depending on the printer, paper used, and other production variables, the percentages specified for fills (e.g., 10% process cyan) may need to be adjusted. The vendor should provide a test sample for review.
U.S. Senator
Senador de EEUU
Vote for 1 / Vote por 1

- Dennis Weiford
  Blue / Azul
- Lloyd Garriss
  Yellow / Amarillo
- Sylvia Wentworth-Farthington
  Purple / Púrpura
- John Hewetson
  Orange / Naranja
- Victor Martinez
  Pink / Rosa
- Heather Portier
  Gold / Oro
- or write-in
  o por escrito:

State Governor and Lieutenant-Governor
Gobernador y Vicegobernador
Vote for 1 pair / Vote por 1 par

- Charlene Franz and Chris Norberg
  Blue / Azul
- Gerard Harris and Anthony Parks
  Yellow / Amarillo
- Linda Bargmann and Luis Garcia
  Purple / Púrpura
- Barbara Adcock and Charles Qualey
  Orange / Naranja
- Carrie Steel-Loy and George Hovis
  Pink / Rosa
- Frederick Sharp and Burt Zirkle
  Gray / Gris
- or write-in
  o por escrito:

Board of Education Member:
City of Springfield
Miembro de la Comisión de Educación:
Ciudad de Springfield
Vote for up to 5 / Vote por un máximo de 5

- Alex Marr
- Albert Musgrove
- Thomas Fleming
- Harriett Watson
- Theodore Fina
- Steven Williams
- Peter Sigelakis
- Deborah Barkelow
- or write-in
  o por escrito:

all 100% actual size
Contest question specifications, continued

5 Candidate information
First name should begin no less than 0.1” below bottom of instructions fill; on ballots with set selection locations, the distance may need to be greater. Subsequent names should begin 0.1” below separation line of previous candidate. Names should be set as close as possible to the selection location. On contests with a two-person ticket, the word “and” should be placed alone on a separate line between the two candidate names.

*Name type:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

*Party type:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

6 Separation line
Each candidate option should be followed by a line to clearly define it, even if it is the final option in a particular contest. Line should be placed no less than 0.1” below the lowest baseline of candidate information; on ballots with set selection locations, the distance may need to be greater. Line should also be located 0.1” above topmost ascender of the following candidate name, if applicable.

*Line:* 0.25 pt. line, 100% black, extends full width of column area allowed for candidates.

7 Write-in
Begins 0.1” below final line of previous candidate. Write-in line should be placed no less than 0.3” below lowest baseline of type; on ballots with set selection locations, the distance may need to be greater.

On contests with a two-person ticket, a second write-in line should be added. Line should be placed no less than 0.3” below the first. Spacing before both lines should be equal.

*Type, Language One:* Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

*Type, Language Two:* Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages.

*Write-in line:* 0.5 pt. line, dashed 4 pt./4 pt., 100% black, extends full width of column area allowed for candidates.

Discussion

All candidates in any given contest should be given the same amount of vertical space. If one candidate’s name must break onto a second line, the vertical space for all candidates should be changed to match.

Place the selection oval to the left of the candidate/ticket name as shown on page 3.44.
Judge Retention: State Supreme Court
Retención de Juez: Tribunal Supremo del Estado

Vote yes or no
Vote sí o no

Keep Robert Demergue as Chief Justice of the State Supreme Court?
¿Se debe mantener a Robert Demergue como Presidente del Tribunal Supremo Estatal?

☐ Yes
Sí

☐ No
No
Retention question specifications

Retention question components include borders that separate each question, titles, special instructions, the question, and the choices.

1 Border
This border defines the top, left, and bottom sides of the question.
Top: 3.0 pt. line, 100% black, extends full width of the column.
Left: 1.0 pt. line, 100% black.
Bottom: 1.0 pt. line, 100% black, extends full width of the column; placed 0.1” below last content in column.

2 Retention title
This header defines each retention question; it begins directly below the top border.
Fill: 15% black, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.
Type, Language One: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
Type, Language Two: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

Do not add additional space between languages. Type is centered between top and bottom of fill.

3 Retention instructions
This area defines each question’s instructions; it begins directly below the header.
Fill: 10% process cyan, extends full width of the column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.
Type, Language One: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
Type, Language Two: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages. Type is centered between top and bottom of fill.

4 Retention content
Presents the question clearly to the voter; it begins no less than 0.1” below bottom of instructions fill.
Type, Language One: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of column.
Type, Language Two: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of column.

Space between languages should be 0.1”.

5 Retention selection options
First selection option should begin 0.2” below lowest baseline of content; on ballots with set selection locations, the distance may need to be greater. Subsequent options should begin 0.1” below final line of previous option. Options should be set as close as possible to the selection location.
Type, Language One: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
Type, Language Two: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages. Type is centered between top and bottom of fill.

6 Separation line
Each selection option should be followed by a line to clearly define it, even if it is the final option in a particular question. Line should be placed 0.1” below lowest baseline of selection option; on ballots with set selection locations, the distance may need to be greater. Line should also be located 0.1” above topmost ascender of the following option, if applicable.
Line: 0.25 pt. line, 100% black, extends full width of column area allowed for selection options.

Discussion
The decision to apply color only to instructions was confirmed by feedback from usability testing and literacy experts.

All names in any given retention question should be given the same amount of vertical space. If one candidate’s name must break onto a second line, the vertical space for all candidates should be changed to match.
<table>
<thead>
<tr>
<th>Ballot Measure 101: Open Primaries</th>
</tr>
</thead>
<tbody>
<tr>
<td>Propuesta 101: Elecciones primarias abiertas</td>
</tr>
</tbody>
</table>

Vote yes or no
Vote sí o no

Requires primary elections where voters may vote for any state or federal candidate regardless of party registration of voter or candidate. The two primary-election candidates receiving most votes for an office, whether they are candidates with no party or members of same or different party, would be listed on general election ballot. Exempts presidential nominations. Fiscal Impact: No significant net fiscal effect on state and local governments.

- Yes / Sí
- No / No

Requiere de elecciones primarias en las que los electores pueden votar por cualquier candidato estatal o federal sin importar el partido en el que el elector o el candidato esté inscrito. Los candidatos de las elecciones primarias que reciban más votos para un cargo, sin importar si son candidatos sin partido o miembros de un mismo o de diferente partido, serán listados en la papeleta de la elección general. Excluye las nominaciones presidenciales. Impacto fiscal: no hay un efecto fiscal significativo en los gobiernos estatal y local.
Ballot measure specifications

Ballot measure question components include borders that separate each question, titles, instructions, the question, and the choices. Ballot measure should span either two or three columns, depending on available ballot space. This variable column width is noted below as the “ballot measure area.”

1 Border
This border defines the top, left, and bottom sides of the question.

Top: 3.0 pt. line, 100% black, extends full width of the ballot measure area.
Left: 1.0 pt. line, 100% black.
Bottom: 1.0 pt. line, 100% black, extends full width of the ballot measure area; placed 0.1” below last content in ballot measure area.

2 Ballot measure title
This header defines each ballot measure question; it begins directly below the top border.

Fill: 15% black, extends full width of the ballot measure area, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

Type, Language One: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
Type, Language Two: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned.

Do not add additional space between languages. Type is centered between top and bottom of fill.

3 Ballot measure instructions
This area defines each question’s instructions; it begins directly below the top border.

Fill: 10% process cyan, extends full width of the ballot measure area, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

Type, Language One: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.
Type, Language Two: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of fill.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages. Type is centered between top and bottom of fill.

4 Ballot measure content
Presents the ballot measure question clearly to the voter; it begins no less than 0.1” below bottom of instructions fill, set 0.1” from left border. Ballot measure area should be divided into two equal columns separated by 0.5” with one language placed in each.

Type, Language One: Univers 65 Bold, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of column.
Type, Language Two: Univers 45 Light, size 12 pt., leading 15 pt., tracking -20, 100% black, left aligned.

5 Ballot measure selection options
First selection option should begin 0.2” below lowest baseline of content; on ballots with set selection locations, the distance may need to be greater. Subsequent options should begin 0.1” below final line of previous option. Options should be set as close as possible to the selection location, ideally in the leftmost column of the ballot measure area.

Option type, Language One: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of ballot measure area.
Option type, Language Two: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, left aligned, set 0.1” from left edge of ballot measure area.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages. Type is centered between top and bottom of fill.

6 Separation line
Each selection option should be followed by a line to clearly define it, even if it is the final option in a particular question. Line should be placed 0.1” below lowest baseline of selection option; on ballots with set selection locations, the distance may need to be greater. Line should also be located 0.1” above topmost ascender of the following option, if applicable.

Line: 0.25 pt. line, 100% black, extends full width of ballot measure area allowed for selection options.

Discussion
See page 3.21.
Samples: two languages

Optical scan ballot design best practices are applied to two-language variations on pages 3.51–3.57. The variations include a one-color version and an Asian-language version.

Specifications that vary from those outlined previously are included. The samples illustrate the flexibility of the design best practices.

The sample Chinese text in this section has been professionally translated, but translations do not reflect a specific elections expertise. The translated Spanish text has been edited to support election terminology recommended in the EAC’s “Glossary of Key Election Terminology, English-Spanish, 2007.”

Electronic files
The electronic files that were used to create these best practices are available at www.eac.gov.

They are provided in two formats: Acrobat (.pdf) and InDesign (.indd).*

Each item has a unique identification number and file name. For example, the Acrobat file of the illustration on the next page is “OpScan_2L_VersionA.pdf.”

How to work with the samples and electronic files
The Acrobat files can be printed on an office printer (depending on paper size), or by a local vendor with digital printing capabilities (printing firms and copy shops often have digital printing capabilities). Printed versions of these samples will serve as an important reference during the ballot design and production process.

InDesign files are template files that can be edited. The illustrative diagrams used in the InDesign files are also available at www.eac.gov. These files end with “.eps” and can also be edited. Access to Adobe InDesign page layout software and to software that can edit .eps files (e.g., Adobe Illustrator) is necessary. Working with a designer who has access to—and expertise in—these software programs is recommended.

Alternatively, these items can be recreated in other page layout programs using the production specifications provided on pages 3.6–3.21; the Acrobat .pdf files as a visual guide; and, if appropriate, the illustration files provided. Using nonlayout programs, such as those commonly used to write text-only documents, is not appropriate or recommended.

*The EAC does not endorse any specific product or vendor. The best practices illustrated throughout this document do not rely on specific software, products, or vendors. For copyright reasons, the EAC cannot supply election officials with the fonts used in the InDesign files. They are available from numerous suppliers.
Official Ballot for General Election
Springfield County, Nebraska
Tuesday, November 07, 2006

President and Vice-President of the United States
Joseph Barchi and Joseph Hallaren
Blue / Azul

Adam Cramer and Greg Vuocolo
Yellow / Amarillo

Daniel Court and Amy Blumhardt
Purple / Púrpura

Alvin Boone and James Lian
Orange / Naranja

Austin Hildebrand and James Garrity
Pink / Rosa

Martin Patterson and Clay Lariviere
Gold / Oro

Elizabeth Harp and Antoine Jefferson
Gray / Gris

Charles Layne and Andrew Kowalski
Aqua / Agua

Marzena Pazgier and Welton Phelps
Brown / Marrón

Dennis Weiford
Blue / Azul

Lloyd Garriss
Yellow / Amarillo

Sylvia Wentworth-Farthington
Purple / Púrpura

John Hewetson
Orange / Naranja

Victor Martinez
Pink / Rosa

Heather Portier
Gold / Oro

or write-in
o por escrito:

U.S. Senator
Senador de EEUU
Vote for 1
Vote por 1

Dennis Weiford
Blue / Azul

Lloyd Garriss
Yellow / Amarillo

Sylvia Wentworth-Farthington
Purple / Púrpura

John Hewetson
Orange / Naranja

Victor Martinez
Pink / Rosa

Heather Portier
Gold / Oro

or write-in
o por escrito:

Brad Plunkard
Blue / Azul

Bruce Reeder
Yellow / Amarillo

Brad Schott
Purple / Púrpura

Glen Tawney
Orange / Naranja

Carroll Forrest
Pink / Rosa

or write-in
o por escrito:

U.S. Representative
Representante de EEUU
Vote for 1
Vote por 1

Brad Plunkard
Blue / Azul

Bruce Reeder
Yellow / Amarillo

Brad Schott
Purple / Púrpura

Glen Tawney
Orange / Naranja

Carroll Forrest
Pink / Rosa

or write-in
o por escrito:

Continuing voting next side
Continue votando al otro lado

Instructions
Instrucciones

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

To add a candidate, fill in the oval to the left of “or write-in” and print the name clearly on the dotted line.

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.

Enter the ballot

Make your selection

Mercado de su preferencia. Deberá llenar el óvalo totalmente y no hacer ninguna otra marca fuera del óvalo. No tiene que votar en todas las contiendas.

No tache o borre, pues esto podría invalidar su voto. Si comete un error, haga alguna otra marca, o dé una papeleta nueva a uno de los trabajadores electorales.

Para agregar un candidato, rellene el óvalo a la izquierda del espacio designado ‘o por escrito’ y escriba claramente el nombre de la persona en la línea punteada.

Cuando termine de votar, introduzca la papeleta en la funda protectora y entreguela para ser contada.

No doble la papeleta.
Official Ballot for General Election
Springfield County, Nebraska
Tuesday, November 07, 2006

Papeleta Oficial para las Elecciones Generales
Condado de Springfield, Nebraska
Martes, 7 de noviembre de 2006

Keep Susan Esquer as Associate Justice of the State Court of Appeals, 5th Appellate District, Division 2?
¿Se debe mantener a Susan Esquer como Juez Asociada del Tribunal de Apelaciones del Estado, 5º distrito, división 2?

Keep Robert Demergue as Chief Justice of the State Supreme Court?
¿Se debe mantener a Robert Demergue como Presidente del Tribunal Supremo Estatal?

Keep Elmer Hull as Associate Justice of the State Supreme Court?
¿Se debe mantener a Elmer Hull como Juez Asociado del Tribunal Supremo Estatal?

Keep Rita Zheng as Associate Justice of State Family Court, 3rd District?
¿Se debe mantener a Rita Zheng como Juez Asociada del Tribunal de la Familia del Estado, del tercer distrito?

City Councilperson:
Ciudad de Springfield
Concejal de la Ciudad:

Vote for up to 3
Vote por un máximo de 3

Harvey Eagle
Blue / Azul

Randall Rupp
Yellow / Amarillo

Carroll Shry
Purple / Púrpura

Beverly Barker
Orange / Naranja

Donald Davis
Pink / Rosa

or write-in
o por escrito:

Judge Retention:
State Supreme Court
Retención de Juez:
Tribunal Supremo del Estado

Vote yes or no
Vote sí o no

Keep Robert Demergue as Chief Justice of the State Supreme Court?
¿Se debe mantener a Robert Demergue como Presidente del Tribunal Supremo Estatal?

Yes
Sí

No
No

Judge Retention:
State Family Court
Retención de Juez:
Tribunal de la Familia del Estado

Vote yes or no
Vote sí o no

Keep Rita Zheng as Associate Justice of State Family Court, 3rd District?
¿Se debe mantener a Rita Zheng como Juez Asociada del Tribunal de la Familia del Estado, del tercer distrito?

Yes
Sí

No
No

Judge Retention:
State Supreme Court
Retención de Juez:
Tribunal Supremo del Estado

Vote yes or no
Vote sí o no

Keep Elmer Hull as Associate Justice of the State Supreme Court?
¿Se debe mantener a Elmer Hull como Juez Asociado del Tribunal Supremo Estatal?

Yes
Sí

No
No

Judge Retention:
State Family Court
Retención de Juez:
Tribunal de la Familia del Estado

Vote yes or no
Vote sí o no

Keep Susan Esquer as Associate Justice of the State Court of Appeals, 5th Appellate District, Division 2?
¿Se debe mantener a Susan Esquer como Juez Asociada del Tribunal de Apelaciones del Estado, 5º distrito, división 2?

Yes
Sí

No
No

Judge Retention:
State Supreme Court
Retención de Juez:
Tribunal Supremo del Estado

Vote yes or no
Vote sí o no

Judge Retention:
State Court of Appeals
Retención de Juez:
Tribunal de Apelaciones del Estado

Vote yes or no
Vote sí o no

Board of Education
Miembro de la Comisión de Educación:
Ciudad de Springfield

Vote for up to 5
Vote por un máximo de 5

Alex Marr
Albert Musgrove
Thomas Fleming
Harriett Watson
Theodore Fina
Steven Williams
Peter Sigelakis
Deborah Barkelow

or write-in
o por escrito:

or write-in
o por escrito:

or write-in
o por escrito:

or write-in
o por escrito:

or write-in
o por escrito:

Continue voting next side
Continúe votando al otro lado

Judge Retention:
State Supreme Court
Retención de Juez:
Tribunal Supremo del Estado

Vote yes or no
Vote sí o no

Judge Retention:
State Court of Appeals
Retención de Juez:
Tribunal de Apelaciones del Estado

Vote yes or no
Vote sí o no
Shall regional transportation district taxes be increased $158.34 million annually and by whatever additional amounts are raised annually thereafter by increasing the rate of sales tax levied by the district by four-tenths of one percent, from the current six-tenths of one percent commencing January 1, 2005 and, in connection therewith, shall regional transportation district debt be increased $3.477 billion with all proceeds of debt and taxes to be used and spent for the construction and operation of a fixed guide way mass transit system, the construction of additional park-n-ride lots, the expansion and improvement of existing park-n-ride lots, and increased bus service, including the use of smaller buses and vans and alternative fuel vehicles as appropriate, as specified in the transit expansion plan adopted by the board of directors of the district on or before April 22, 2004 and shall debt be evidenced by bonds, notes, or other multiple-fiscal year obligations including refunding bonds that may be issued as a lower or higher rate of interest and including debt that may have a redemption prior to maturity with or without payment of a premium, payable from all revenues generated by said tax increase, federal funds, investment income, public and private contributions, and other revenues as the board may determine, and with such revenues raised by the sales tax rate increase and the proceeds of debt obligations and any investment income on such revenues and proceeds being exempt from the revenue and spending restrictions contained in section 20 of Article X of the State constitution until such time as all debt is repaid when the rate of tax will be decreased to that amount necessary for the continued operation of the system but not less than six-tenths of one percent?

Vote yes or no

Vote sí o no

¿Se deben incrementar los impuestos distritales al transporte en $154.34 millones de dólares al año y en las cantidades adicionales que se recaudan anualmente a partir de este momento, incrementando la tasa del impuesto sobre las ventas recaudada por el distrito en cuatro décimos del uno por ciento, d los actuales seis décimos del uno por ciento a uno por ciento a partir del 1 de enero de 2005 y, en relación con el mismo, se debe incrementar la deuda del distrito regional de transporte en $3.477 millones de dólares, con un costo de repago de $7.129 millones de dólares en donde todos los ingresos de la deuda y los impuestos se pueden usar y gastar para la construcción y operación de un sistema de transporte masivo de vía fija, la construcción de lotes adicionales de estacionamiento “park-n-ride”, la expansión y mejora de los lotes de estacionamiento “park-n-ride” existentes y aumentar el servicio de autobuses, incluyendo el uso de autobuses más pequeños y camionetas y vehículos de combustible alternativo según convenga, según lo especificado en el plan de expansión del transporte adoptado por el consejo de administración del distrito en o antes del 22 de abril del 2004 y si la deuda debe evidenciarse en bonos, notas u otras obligaciones para múltiples años fiscales incluyendo el refinanciamiento de los bonos que pueden emitirse a una tasa de interés menor o mayor e incluyendo la deuda que pudiera surgir por la liquidación antes del vencimiento con o sin pago de una prima, pagadera por todos los ingresos generados por dicho incremento fiscal, fondos federales, ingreso por inversiones, contribuciones públicas y privadas, y otros ingresos que pudiera determinar el consejo, y con los ingresos recaudados por el incremento en la tasa impositiva sobre las ventas y los ingresos de las obligaciones de deuda y cualquier ingreso por inversiones sobre dichos ingresos y ganancias que estén exentos de las restricciones de ingresos y gastos contenidas en la Sección 20 del Artículo X de la constitución estatal hasta el momento en que toda la deuda sea pagada cuando la tasa impositiva sea incrementada a la cantidad necesaria para la operación continua del sistema pero no menor a los seis decimos del uno por ciento?"
Optical scan ballots

Precinct 0001   Ward 0002   Split 0003 Poll Worker Initials _______      _______

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

To add a candidate, fill in the oval to the left of "or write-in" and print the name clearly on the dotted line.

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.

Do not fold the ballot. No doble la papeleta.

Instructions
Making selections
Haga sus selecciones.

President and Vice-President of the United States
Presidente y vicepresidente de los Estados Unidos

Vote for 1 pair
Vote por 1 par

Joseph Barchi
Joseph Hallaren
Blue / Azul

Adam Cramer
Greg Vuocolo
Yellow / Amarillo

Daniel Court
Amy Blumhardt
Purple / Purpura

Alvin Boone
James Lian
Orange / Naranja

Austin Hildebrand
James Garrity
Purple / Púrpura

Martin Patterson
Clay Lariviere
Gold / Oro

Eliza Harp
Antoine Jefferson
Gray / Gris

Charles Layne
Andrew Kowalski
Aqua / Agua

Marzena Pazgier
Welton Phelps
Brown / Marrón

U.S. Senator
Senador de EEUU
Vote for 1 / Vote por 1

Dennis Welford
Blue / Azul

Lloyd Garriss
Yellow / Amarillo

Sylvia Wentworth
Farthington
Purple / Púrpura

John Hewetson
Orange / Naranja

Victor Martinez
Pink / Rosa

Heather Portier
Gold / Oro

or write-in
o por escrito:

Brad Plunkard
Blue / Azul

Bruce Reeder
Yellow / Amarillo

Brad Schott
Purple / Púrpura

Glen Tawney
Orange / Naranja

Carroll Forrest
Pink / Rosa

or write-in
o por escrito:

U.S. Representative
Representante de EEUU
Vote for 1 / Vote por 1

Turning in the ballot
Entregue la papeleta

or write-in
o por escrito:

Carroll Forrest
Pink / Rosa

50% actual size
**One-color version specifications**

If circumstances dictate that ballots be printed in only one color, certain adjustments should be made to the specifications of the ballot.

1. **Instruction head**
   Rather than process cyan, this header should be 100% black.

2. **Instructional fills**
   Rather than screened process cyan, all instructional fills should be 10% black. This includes the fills used with all ballot instructions, question instructions, and all navigational instructions.

3. **Attention icons**
   Rather than process cyan, all Attention icons should be 100% black. This includes icons for critical ballot instructions, as well as special question instructions.

4. **Question titles**
   To create appropriate contrast with question instructions, question header fills should be 20% black, rather than the 15% black used on two-color ballots.
Instructions

Fill in the oval to the left of the name of your choice. You must blacken the oval completely, and do not make any marks outside of the oval. You do not have to vote in every race.

To add a candidate, fill in the oval to the left of "or write-in" and print the name clearly on the dotted line.

Turning in the ballot

Insert the completed ballot into the ballot sleeve. Hand in the ballot to be counted.

Do not cross out or erase, or your vote may not count. If you make a mistake or a stray mark, ask for a new ballot from the poll workers.

President and Vice-President of the United States

Vote for 1 pair 投票選兩位候選人

Joseph Barchi and Joseph Hallaren
Blue / 藍色

Adam Cramer and Greg Vuocolo
Yellow / 黃色

Daniel Court and Amy Blumhardt
Purple / 紫色

Alvin Boone and James Lian
Orange / 橙色

Austin Hildebrand and James Garrity
Pink / 粉紅色

Martin Patterson and Clay Lariviere
Gold / 金色

Elizabeth Harp and Antoine Jefferson
Gray / 灰色

Charles Layne and Andrew Kowalski
Aqua / 淺綠色

Marzena Pazgier and Welton Phelps
Brown / 棕色

or write-in / 或候補:

U.S. Representative

Vote for 1 投票選一位候選人

Dennis Welford
Blue / 藍色

Lloyd Garrits
Yellow / 黃色

Sylvia Wentworth-Farthington
Purple / 紫色

John Hewetson
Orange / 橙色

Victor Martinez
Pink / 粉紅色

Heather Portier
Gold / 金色

or write-in / 或候補:

U.S. Senator

Vote for 1 投票選一位候選人

Dennis Welford
Blue / 藍色

Lloyd Garrits
Yellow / 黃色

Sylvia Wentworth-Farthington
Purple / 紫色

John Hewetson
Orange / 橙色

Victor Martinez
Pink / 粉紅色

Heather Portier
Gold / 金色

or write-in / 或候補:

Also see pages 3.36–3.49 for detailed production specifications.
Asian language versions
When dual-language ballots are produced for non-English languages, certain situations should be considered.

1 Typeface choices
Non-Western typefaces should be selected on the basis of simplicity, compatibility with the Univers type family, and cultural appropriateness. In the application shown, LeHei Pro is used for Chinese.

2 Instructional illustrations
Make sure that instructional illustrations accurately reflect the language being used on the specific ballot.

3 Candidate names
All ballot text should be translated, and candidate and political party names transliterated.

4 Language indication
Although it is assumed that all poll workers will speak English, not all will be able to identify the language on a non-English ballot. Non-English ballots should include this block to identify the language. The block should be placed near the bottom right-hand corner of the ballot, as far from ballot content as possible.

Fill: 10% process cyan, extends full width of one column, 0.1” above topmost ascender, and 0.1” below lowest baseline of type.

Type, Language One: Univers 65 Bold, size 12 pt., leading 13 pt., tracking -20, 100% black, center aligned.

Type, Language Two: Univers 45 Light, size 12 pt., leading 13 pt., tracking -20, 100% black, center aligned.

Use a forward slash to separate languages if both fit on a single line. If they are on separate lines, do not add additional space between languages. Type is centered between top and bottom of fill.

Discussion
Translators ensure proper grammatical, syntactic, and structural character of the content and appropriate use of local dialect variations. Obviously, accurate translations are vital for non-English-speaking voters. Online translations are often misleading, unclear, or simply wrong.

A cultural expert can review translated material to ensure that the translations are accurate and culturally relevant, and that their visual presentation is appropriate.

Depending on State or local legislation, transliteration of candidate names into the appropriate Asian characters may or may not be required. When transliterating names, consultation with a language expert is recommended. Care should be taken to use the most standard characters, and make sure that overall there are neither overtly positive nor overtly negative meanings in the sound-based characters.

The sample shown on page 3.56 does not have candidate names transliterated into Chinese. The sample below shows the recommended structure of a contest on a two-language ballot containing both English and transliterated Asian candidate names.

| President and Vice-President of the United States |
| 美國總統和副總統 |
| Vote for 1 pair |
| 投第一組總統副總統 |

- Joseph Barchi and Joseph Hallaren
  - 艾瑞夫·巴奇和約瑟夫·漢拉倫
  - Royal Blue

- Adam Cramer and Greg Vuocolo
  - 亞當·克雷默和格雷格·沃科洛
  - Yellow

- Daniel Court and Amy Blumhardt
  - 丹尼爾·柯特和艾米·布拉姆哈德
  - Purple